

into law, it must be prepared at least once every 3 years or at any time upon the request of the President.

The Committee is deeply concerned over the absence of a regular, comprehensive review of the Services' roles and missions by the Defense Department. While the Congress prescribed the general functions of each Service in the National Security Act of 1947, the fundamental document that assigns more detailed roles and missions is the Key West Agreement of 1948. Since that agreement was negotiated almost 40 years ago by Secretary of Defense Forrestal and the Service Chiefs of Staff, it has been clarified several times, most notably in the 1984 Army-Air Force Memorandum on a Joint Force Development Process. However, the Department of Defense has not undertaken a periodic, wide-ranging examination of the Key West Agreement in light of the tremendous changes in technology, strategy, tactics, and the threats faced by the United States that have occurred since 1948.

The reporting requirement that would be established by subsection (e) is intended to force the Defense Department to thoroughly and regularly review the allocation of the Services' roles and missions.

### *Sec. 153. Vice Chairman*

Section 153 would create the new position of Vice Chairman of the Joint Chiefs of Staff.

#### *Appointment of the Vice Chairman*

Paragraph (1) of subsection (a) of section 153 would establish the new position of Vice Chairman of the Joint Chiefs of Staff. It would specify that he would be a regular military officer appointed by the President with the advice and consent of the Senate (the same terms of appointment as those for the JCS Chairman).

#### *Service Membership of the Chairman and Vice Chairman*

Paragraph (2) of subsection (a) would specify that the JCS Chairman and Vice Chairman may not be members of the same armed force. As defined in section 101 of title 10, United States Code, "armed forces" means the Army, Navy, Air Force, Marine Corps, and Coast Guard. Occasionally, the Chairman and Vice Chairman may be members of the same armed force because one has just assumed his position while the other is about to leave his position. In anticipation of such a situation, the Secretary of Defense would be authorized to waive the restriction on different Service membership for a limited period of time in order to effect the orderly transition of officers appointed to serve as Chairman and Vice Chairman. The Committee chose not to specify the length of time for which the Secretary of Defense could waive this provision in order to give the Secretary maximum flexibility. However, the Committee does not intend that the period shall extend beyond that limited period strictly necessary for an orderly transition.

The Committee believes that the selection of military officers to serve as Chairman or Vice Chairman requires careful consideration of a number of qualifications to ensure the broadest possible range of combined military experience and expertise in these two positions. Included in such qualifications should be the knowledge